

Report of Health and Wellbeing Service Lead

Report to: Built Environment Programme Manager

Date: 22nd April 2015

Subject: Design & Cost Report for the Universal Infant Free School Meals Project at Scholes Elmet Primary School 2015



Capital Scheme Number: 32014/EXP/SCH

Are specific electoral Wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of Ward(s): Harewood		
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number: Appendix number:		

Summary of main issues

1. The purpose of this report is to seek approval to incur capital expenditure of £224,587.00 from capital scheme number 32014/EXP/SCH to deliver the phase-2 kitchen improvement capital works at Scholes Elmet Primary School to address significant health and safety issues.
2. The Children and Families Bill 2014 required a commitment for all primary schools to offer a hot free school meal to all children in reception, year one and year two from 1 September 2014. The 'Universal Infant Free School Meals' (UIFSM) capital programme in Leeds, capital scheme number 32014/000/000, was set up to provide the parent scheme to hold the capital grant for maintained/controlled schools of £1,685,091 for successful implementation of the government policy, in statute from 1st September 2014.
3. Phase 1 of the programme, which supported the majority of schools to implement the new UIFSM policy through the purchasing and installation of large kitchen equipment, was undertaken and completed in 2014. Phase 2 consists of a small number of urgent capital projects which have been identified in a number of schools that are currently experiencing difficulty in delivering the increased numbers of hot meals due to significant health and safety concerns.
4. The proposed scheme to be delivered at Scholes Elmet Primary School comprises of a kitchen extension and refurbishment project which is scheduled to be complete for

September 2015. This will address significant health and safety concerns around the delivery of hot meals in the school.

5. The project will be delivered in conjunction with Leeds City Council's Joint Venture partner NPS Leeds Ltd, who have provided the required design and technical considerations on the proposed scheme, the works will be delivered through competitive tendering methods. Childrens Services will commission these works in accordance with CPR 3.1.8 in order to agree the identified procurement route, as the Internal Service Provider, Civic Enterprise Leeds, doesn't have the technical resource to undertake certain aspects of the scheme.

Recommendations

6. The Built Environment Programme Manager is requested to:
 - i. Approve the proposal to carry out essential kitchen improvement works to address urgent health and safety issues at Scholes Elmet Primary School.
 - ii. Approve the procurement strategy to utilise competitive tendering methods in accordance with CPR 3.1.8.
 - iii. Authorise expenditure in the sum of £224,587.00 from capital scheme number 32014/EXP/SCH 'Universal Infant Free School Meals' (UIFSM) to enable the proposed works at Scholes Elmet Primary School.
 - iv. Note that the Asset Management Planning Manager (Built Environment Team) is responsible for scheme delivery which will be completed by September 2015.

1.0 Purpose of this Report

1.1. The purpose of this report is:

- To provide background information and detail to the Built Environment Programme Manager in respect of the works required to complete implementation of the UIFSM policy in identified schools using the remaining Universal Capital Grant £1,145,635.42
- To seek approval for the scheme at Scholes Elmet Primary School to progress on the basis of the budget and programme set out in this report.

2.0 Background Information

- 2.1. The Children and Families Bill 2014 required a commitment for all primary schools to offer a hot free school meal to all children in reception, year one and year two from 1 September 2014.
- 2.2. The 'Universal Infant Free School Meals' (UIFSM) capital programme in Leeds, capital scheme number 32014/000/000, was set up to provide the parent scheme and holds capital grant funding for maintained/controlled schools of £1,685,091 for successful implementation of government policy, in statute from 1st September 2014.
- 2.3. The strategy and process for implementing the individual UIFSM projects to purchase, deliver and install large kitchen equipment to 129 schools under Phase 1 of the UIFSM Programme was completed for the commencement of the school term 2014.
- 2.4. The new UIFSM policy has been successfully implemented in Leeds within very short timescales. The October census information shows that UIFSM uptake is as anticipated, in excess of 87%.
- 2.5. Phase 1 of the UIFSM programme supported the majority of schools with 50% matched funding to purchase and install large kitchen equipment. Phase 1 costs are now confirmed at £539,456.00 when the 50% contributions have been taken into account, with £1,145,635.42 funding therefore remaining within the programme;
- 2.6. Phase 2 of the UIFSM programme, will initially fund individual capital projects in three schools. The three schools are identified as experiencing the greatest difficulty in finding sustainable operable solutions due to health and safety concerns and work should be undertaken as a matter of priority. The design freeze cost of this project is £224,587.00
- 2.7. After allocation of phase 2 funds to the three schools, as outlined above, there remains £569,167.55 in the capital UIFSM fund. This will be allocated against a further priority list of eight schools for which additional DfE funding had been unsuccessfully sought in 2014. The eight schools have been consulted about how to allocate the remaining amount. Most were unable to match fund (which would have allowed a greater number of capital projects to be completed). The majority vote was therefore, to rank school projects in order of priority and simply work down the list until the funding is exhausted.

- 2.8. The criteria used to prioritise schools followed the October 2014 DfE guidance on applications for additional UIFSM capital funds.
- 2.9. The proposal for Scholes Elmet Primary School will address the significant health and safety concerns and will enable the school to achieve sustainable solutions in implementing the statutory UIFSM policy.

3.0 Main Issues

3.1 Design Proposals and Full Scheme Description

The proposed works to Scholes Elmet Primary School consists of the following components:

- Extension of the existing kitchen & remodelling
- Refurbishment of the kitchen area, including new ventilation system
- Upgrade of the Mechanical Electrical installation as necessary

- 3.2. Through consultation with Scholes Elmet Primary, consideration was given to investigate alternative options available to deliver the required accommodation effectively, including:

- Better utilisation of existing areas including equipment
- Higher performance equipment though the kitchen ventilation system is deemed non-compliant
- Transporting of additional meals though this is not cost effective or sustainable

The proposed works identified are considered to be the most cost effective solution.

- 3.3. The design of the scheme has progressed to the end of RIBA stage 3; during each of the design stages consultation has taken place with the school and Catering Agency.

- 3.4. The estimated scheme cost is £224,587.00 comprising of fees at £28,156 and construction costs at £196,431.00.

- 3.5. These costs have been generated by commissioning Leeds City Council's partner, NPS Leeds Ltd, to develop the scope of works. The project will be tendered in accordance with the authority's Contract Procedure Rules, on the basis that the Internal Service Provider (ISP), Civic Enterprise Leeds (CEL) does not have the technical resource to undertake certain aspects of the works, such as replacement of the Kitchen Ventilation. This will ensure that the costs received from the contractor provide value for money and follows CPR 3.1.8.

4.0 Programme

- 4.1. The proposed project at Scholes Elmet Primary School is required for the commencement of the 2015/16 Academic year, as such the schedule of works will be delivered in a single phase. It is imperative the project is delivered by the end of August 2015, to ensure that the kitchen is operational for the commencement of the term.

4.2. The key milestones to achieve this programme are detailed below:

- Design Freeze 21st April 2015
- Tender Preparation April 2015
- Tender Out 1st May 2015
- Tender return 27th May 2015
- Tender Report Issued 2nd June 2015
- Start On Site 6th July 2015
- Hand Over 31st August 2015

5.0 Corporate Considerations

5.1 Consultation and Engagement

5.1.1. A wide group of stakeholders have been consulted to inform the strategy for both phases of works. This includes a headteacher UIFSM steering group which was established in February 2014; head teachers, governors and elected members were consulted on the UIFSM policy at an inaugural member led UIFSM event in 2014; two pilot authorities have been visited.

5.1.2. The deputy lead member for Children's Services chairs the caterer network, and is regularly updated about progress. All schools and caterers have had an opportunity to provide information about their own kitchen equipment needs. Phase 2 schools were consulted on options for allocation of the remaining capital fund on completion of phase 1.

5.2 Equality and Diversity / Cohesion and Integration

5.2.1. The recommendations within this report do not have any direct nor specific impact on any of the groups falling under the equality legislation and the need to eliminate discrimination and promote equality. A screening document has been prepared and an independent impact assessment is not required for the approvals requested. The screening document has been sent to the Equality Team to be approved, published and held on file.

5.3 Council Policies and City Priorities

5.3.1. The scheme is due to be delivered under the City Council's Universal Infant Free School Meals Capital Programme and is required to fulfil the Local Authority's statutory responsibility to ensure that schools offer a hot free school meal to all children in reception, year one and year two as of 1st September 2014.

5.3.2. A key objective within the Best Council Plan 2013-2017 is to build a child friendly city. The offer of the universal free school meal to infants contributes directly to key priorities and outcomes identified within the Children and Young People's Plan (CYPP) 2011-2015 to 'improve healthy lifestyles', 'encourage healthy eating' and 'increase uptake of free school meals'.

5.4 Resource and Value for Money

5.4.1. The cost will be met through capital scheme number 32014/EXP/SCH as part of the UIFSM Programme.

5.4.2. An up-to-date estimate at RIBA Stage 3 has been received from NPS Leeds which gives a total projected scheme cost of £224,587.00 (inclusive of fees)

5.4.3. Capital Funding & Cash Flow

Previous total Authority to Spend on this scheme	TOTAL £000's	TO MARCH 2014 £000's	FORECAST				
			2014/15 £000's	2015/16 £000's	2016/17 £000's	2017/18 £000's	2018 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	0.0						
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	0.0						
OTHER COSTS (7)	0.0						
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend required for this Approval	TOTAL £000's	TO MARCH 2014 £000's	FORECAST				
			2014/15 £000's	2015/16 £000's	2016/17 £000's	2017/18 £000's	2018 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	196.4			186.6	9.8		
FURN & EQPT (5)							
DESIGN FEES (6)	28.2			26.7	1.4		
OTHER COSTS (7)							
TOTALS	224.6	0.0	0.0	213.4	11.2	0.0	0.0
Total overall Funding (As per latest Capital Programme)	TOTAL £000's	TO MARCH 2014 £000's	FORECAST				
			2014/15 £000's	2015/16 £000's	2016/17 £000's	2017/18 £000's	2018 on £000's
UIFSM Grant	0.0	0.0	0.0	213.4	11.2		
	224.6						
Total Funding	224.6	0.0	0.0	213.4	11.2	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Parent Scheme Number: 32014/EXP/SCH

Title: UIFSM Project at Scholes Elmet Primary School

5.5. Revenue Effects

5.5.1. Under local management arrangements each school affected by the works will be responsible for meeting all revenue costs. Any revenue implications arising from this project will be managed within the school funding envelope.

5.6. Legal Implications, Access to Information and Call-In

5.6.1. This is a significant operational decision, not subject to Call-In.

5.6.2. The project will be competitively tendered in accordance with Contract Procedure Rules, as the ISP does not have the technical resource to undertake certain aspects of the works.

5.7. Risk Management

5.7.1. Risk is to be managed through application of 'best practice' project management tools and techniques via the City Council's 'Delivering Successful Change' methodology. Experienced Project Management resource within Children's Services Built Environment team will be tasked with ensuring the project remains within the predetermined risk tolerances.

5.7.2. Operational risk will be addressed by compliance with CDM, Building Regulations and HSE requirements. This will be monitored by NPS and the client.

5.7.3. A risk log will be maintained throughout the project and escalation is via the Built Environment Programme Manager.

6.0 Conclusions

- 6.1. As a result of the Government's policy to provide 'Universal Infant Free School Meals' to Key Stage One pupils as of the commencement of the 2014/15 academic year, capital projects are required to ensure sufficient capacity is available within school kitchens to deliver this increased demand and address health and safety risks.
- 6.2. As a result of significant health and safety risks posed through delivery of an increased number of hot meals at Scholes Elmet Primary School, the project is required to ensure a sustainable solution to address the Health & Safety risks that have been identified.
- 6.3. A number of options have been considered and the scheme at Scholes Elmet Primary School, for September 2015 delivery, has been developed through regular consultation with the appropriate stakeholders. The proposed works identified are considered to be the most cost effective solution.

7.0 Recommendations

- 7.1. The Built Environment Programme Manager is requested to:
 - i. Approve the proposal to carry out essential kitchen improvement works to address urgent health and safety issues at Scholes Elmet Primary school.
 - ii. Approve the procurement strategy to utilise competitive tendering methods in accordance with CPR 3.1.8.
 - iii. Authorise expenditure in the sum of £224,587.00 from capital scheme number 32014/EXP/SCH 'Universal Infant Free School Meals' (UIFSM) to enable the proposed works at Scholes Elmet Primary School.
 - iv. Note that the Asset Management Planning Manager (Built Environment Team) is responsible for scheme delivery which will be completed by September 2015.

8.0 Background Documents¹

- 8.1. None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.